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should be so organized that the inhabitants of each community shall be controlled by but one local governing body. (p. 566). The governor should not only be charged with the preparation of consolidated financial estimates, but also with the responsibility for a comprehensive legislative program, and should be furnished with a reorganized administrative system whereby such policies could be executed under responsible supervision. This administrative system should provide not only for supervision and control of the central activities, but also for central supervision of those activities in the hands of local bodies which are function of state nature rather than local.

In short, Dr. Dodd has a well-rounded scheme, based upon illuminating analyses of existing confusions. The chapters on "The State and Its Subdivisions," the "State Executive," and the "Organization of the Courts," are perhaps the best in the book. Those on public opinion are least satisfactory. Dr. Dodd has planned the work with care; the first three chapters present the thesis upon which rests the whole; while the chapters describing conditions contain running commentaries more suggestive of actuality than may be found in any other book on state government. The dull spots, and there are too many, seem the result of a somewhat unsuccessful attempt to put between the same covers a philosophy and a student's text. The

conciseness proper in a brief is frequently sacrificed to the assumed need for paragraph headings. Prolixity perhaps suitable for an introductory reader is incompatible with the punch due a program. Yet, though not comparable with Masterman's distinguished and delightful *How England is Governed*, the volume has the freshness of life, coming from the fact that the author regards his subject as living. The book is easily the best survey of the field yet made. It should do much to dispel the bogey that has lived long with the study of state government.

ALLAN F. SAUNDERS.

ALBRIGHT, GEORGE LESLIE. *Official Explorations for Pacific Railroads*. Pp. vii, 187. Price, \$1.50, in paper cover. Berkeley, California: University of California Press, 1921.

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